JRPP No:	2011HCC018	
Application No:	736/2010	
Description of Land:	Lots 7, 8, 9 and 10 in DP 17377 No's 31 - 33 Ocean	
	Parade and 11 – 13 Bayview Avenue, The Entrance	
Proposed Development:	Residential Flat Development	
Site Area:	3,304.1m <sup>2</sup>	
Zoning:	2(d) High Density Residential	
Existing Use:	Single storey weatherboard and brick dwelling on No 31- 33 Ocean Pde, a single storey development at No 11 Bayview Pde containing 5 units and a double storey residential flat building containing 6 units at No 13 Bayview Avenue	
Estimated Value:	\$15,000,000	
Applicant:	De Angelis Taylor Associates	
Owner:	Kiellie Pty Ltd, Kymill Pty Ltd and The Three G's Pty Ltd	
Author:	Mark Greer	

# Assessment Report and Recommendation

#### SUMMARY

A development application has been received for a Residential Flat Building at The Entrance comprising two stages - Building 'A' of six (6) storeys and Building 'B' of eight (8) storeys containing a total of forty-one (41) units. The application has been examined having regard to the matters for consideration detailed in section 79C of the Environmental Planning and Assessment Act and other statutory requirements with the issues requiring attention and consideration being addressed in the report.

# RECOMMENDATION

- 1 That the Joint Regional Planning Panel grant consent to DA/736/2010, subject to the conditions contained in Attachment A.
- 2 That Wyong Development Control Plan 2005 Chapter 64 Multiple Dwelling Residential Development be varied in relation to setbacks to permit the development.
- 3 That those who made written submissions be advised of the Joint Regional Planning Panel's decision.

#### PRECIS

- Application involves demolition of existing structures, erection of two buildings containing forty-one (41) residential units, including communal open space and basement residents parking.
- Land comprises four allotments zoned for high density residential development.
- Design of development includes variations to building line setbacks and solar access. The variations are supported.

- The proposal is referred to the Joint Regional Planning Panel (JRPP) for determination pursuant to clause 13B(1)(a) of State Environmental Planning Policy (SEPP) (Major Development) 2005, given it relates to Development with a capital investment of more than \$10 million.
- The application has been referred to the Central Coast Design Review Panel (CCDRP) in accordance with State Environmental Planning Policy No 65 Design Quality of Residential Flat Development and received favourable comment.
- Eleven (11) public submissions were received objecting to the development.

# INTRODUCTION

# The Site

The site comprises four parcels of land and has a site area of approximately 3,304 m<sup>2</sup>. Two of the parcels have frontage to Bayview Avenue, with the other two fronting Ocean Parade. The four allotments form an "L" shaped development parcel extending from Ocean Parade through to Bayview Avenue in effect wrapping around a site on the corner of both streets. The site is located approximately 200 metres east of the The Entrance CBD and 150 metres from The Entrance channel.

The surrounding district is a mix of tourist accommodation and permanent residential developments. (Refer to "Attachment B" for photos of site). In the immediate vicinity there are several high-rise residential developments including a 14 storey building and a number of 8 storey residential buildings.

Excluded from the proposal is the corner allotment at the intersection of the aforementioned roadways. That property is held in different ownership and contains a four storey residential flat building comprising nine (9) dwellings.



Aerial view showing subject site



Outline of subject site

# The Proposal

A development application has been received to redevelop the subject site for a residential flat development comprising two stages - Building 'A' of six (6 – excluding covered roof terrace) storeys and Building 'B' of eight (8 – excluding covered roof terrace) storeys containing a total of forty-one (41) units.

In brief the development proposal includes:

- Demolition of existing structures
- Stage 1 = Building 'A' adjacent to Ocean Parade with six storeys and 17 units comprising 6 x 3 bedroom and 11 x 2 bedroom units
- Stage 2 = Building 'B' adjacent to Bayview Avenue with eight storeys and 24 units comprising 6 x 3 bedroom and 18 x 2 bedroom units, community room and gymnasium
- Communal open space
- Basement car parking provided in two levels catering for 63 car spaces and 14 bicycle spaces



Overview of building "footprint" with respect to adjoining properties

# Summary

While the development does propose some variations to Council's policies in terms of setbacks and solar access, the variations are considered to be minor, having negligible impact on the amenity of the neighbouring properties.

A similar application was approved in 2005 for 46 units on the subject site. In the absence of any physical commencement the development consent has lapsed.

Overall, the design is considered to satisfy the intent of Council's policies, objectives of the zone and the design quality principles of SEPP 65 having received favourable comment on architectural design from the CCDRP.

It is recommended that the application be supported subject to conditions.

# VARIATIONS TO POLICIES

Development Control Plan	Chapter 64
2005	
Section/clause	5.3.3 – Building Lines for High Rise Development
Standard	9.0 metres for 5 <sup>th</sup> storey and above
Extent of variation or departure	Levels 5 and 6 in towers "A" and "B" encroach into the side setbacks. The encroachment includes open balconies and part of the floor space of the units. For the most part the intrusions are merely <u>part</u> of the above mentioned components – i.e., part of the balcony or part of the unit floor area.
	The extent of variation for tower "A" adjacent to the north boundary is 3.00 metres or 33.3%.
	The extent of variation for tower "B" adjacent to the southern boundary is 2.50 metres or 27.8%.
	The extent of variation for tower "B" adjacent to the western boundary is 4.00 metres or 44%. It should be noted that this figure represents the point of intersection of that part of the building that is angular to the building lines.
Departure basis	Variation sought based on a good quality of architecture compatible with the zone objectives and relevant design guidelines. The quality of the design has been confirmed by independent review by the Central Coast Design Review Panel.
	In justifying the variation it is noted that the encroachment for tower "A" involves floor levels (5 and 6) that are above the elevation of the neighbouring units (No 29 Ocean Parade) and as a result, the separation between the development and that block of units is not deficient in setback requirements. Importantly the encroachments in towers "A" and "B" into the building lines do not impede views or hinder sunlight and ventilation.

# HISTORY

The Land

Lots 7, 8, 9 and 10 in DP 17377 were registered on 22 February 1934.

#### Previous Development and Building Applications

Approval was granted in 1957 for flats on lot 10 (No 11 Bayview Ave).

Approval was granted in 1961 for flats on lot 9 (No 13 Bayview Ave).

The date for approval of the dwellings on lots 7 and 8 (Nos 31 – 33 Ocean Parade) are not shown in Council's records, however they appear as designs circa 1940's which would date them prior to the establishment of the Wyong Shire Council Local Government Area predating recorded information.

Residential flat development (over the same properties) comprising 46 units and demolition of existing structures was approved on 7 October 2005 under DA 2857/2004. The development comprised one building of six storeys containing 16 units and another building of eight storeys containing 28 units.

Although a 12-month extension was granted to DA 2857/2004, no construction work was ever undertaken and the development consent is considered to have lapsed.

#### Previous Preliminary Applications

A preliminary application (PL/4/2010) was reviewed by Council in conjunction with the CCDRP on 10 March 2010. A letter was subsequently issued by Council on 17 March 2010 providing comments following the review of the application. PL 4/2010 forms the basis for the current application.

#### PERMISSIBILITY

The site is zoned 2(d) – *High Density Residential Zone*, in which 'residential flat buildings' are permitted with the consent of Council.

A residential flat building is defined in the LEP as:

"residential flat building means a building containing 3 or more dwellings".

The proposal involves two unit blocks each containing 3 or more dwellings.

#### **RELEVANT STATE/COUNCIL POLICIES AND PLANS**

The Council has assessed the proposal against the relevant provisions of the following Environmental Planning Instruments, plans and policies:

# State Environmental Planning Policies (SEPP)

SEPP 71 – *Coastal Protection*, applies in general as the subject site is within the designated coastal protection zone (1.0km from the high water mark) criteria adjacent to Tuggerah Lake. The policy was adopted to provide guidelines for development for the protection of coastal and estuarine regions.

Accordingly, the proposal has been assessed and found to be consistent with the "Matters for Consideration" under Clause 8 of SEPP 71.

SEPP – *Building Sustainability Index* 2004 (Basix), applies to the development. A "Basix" certificate was lodged with the DA.

SEPP 65 - *Design Quality of Residential Flat Development*, applies to the development, namely a proposed new residential flat building comprising 3 or more storeys. A design statement by a registered Architect was included with the application.

The application was presented to the CCDRP at the meeting of 28 July 2010 held at Gosford City Council. The CCDRP was supportive (granting a "B" award in an A-D rating system) of the design in addition to offering the following comments for additional consideration.

#### "Panel's Recommendation

#### A Recommend approval with minor amendments as suggested below.

#### Panel's Comments

The changes since the Pre-DA meeting, and in response to the Panel's previous comments, are acknowledged. Despite these improvements, some of the changes have not fully satisfied the recommendations of the Panel, so the following comments and suggestions embody some of the previous advice and are strengthened where required.

#### Context

• It is reiterated that the Panel generally supports the proposed development because it suits the emerging future character of the area. Positive features include its siting strategy (two buildings), its underground car park single entry, the alignment of Building B and Building A, and the creation of a new, more urban communal space and community room between the two buildings.

#### Scale

 The massing proposed appears to be successful in its relationship with the adjoining buildings to the north, west and south. It is acknowledged that some of the building separation distances do not fully comply with the numerical requirements of the RFDC; however, the setbacks proposed have evidently been carefully considered by the revised design which has demonstrated that the objectives have been reasonably satisfied.

The one exception to this is the building separation distance between the two Buildings A and B at the upper levels. It is recommended that the separation distance be increased by the reduction in depth or the deletion of the return balconies in front of the living spaces of Units B16, B19, B22 and B24. This would help to satisfy the objectives of the RFDC by reducing possible visual and acoustic privacy conflicts and by providing a more appropriately proportioned space between the two buildings.

#### Built Form

• It is reiterated that the length of balconies and related balustrades needs to be reduced where possible, including further reduction of glass balustrading to provide a greater variety of materials in the facade.

- It is reiterated that reduction of the length of balconies, especially the return narrow leg of corner balconies, would reduce the visual bulk of the buildings, provide potential for more articulation to the façade designs and would not markedly reduce the amenity of the dwellings.
- It is acknowledged that separate entries have been provided to the ground floor units A1, A2, B1 and B3, however these entries should be facing and legible from the street. It would also be desirable for the open space at the street frontages be a private open space dedicated to the respective dwellings rather than common open space. These private open spaces should be treated so that there is a degree of privacy provided by the enclosing structures yet the fencing should provide some transparency as well i.e. not solid walls.

#### Density

The density proposed is acceptable subject to the available bonus being achieved without the amalgamation of the adjoining property on the corner of Bayview Avenue and Ocean Parade.

#### Resource, Energy and Water Efficiency

- Consider inclusion of the following:
  - passive and active solar design (including solar hot water and PV)
  - efficient energy and water systems
  - non-toxic materials and finishes with low embodied energy / water content
  - generous deep soil zones for gardens on natural ground
  - capture and re-use of grey and rainwater
  - biologically active forms of storm water management
  - outdoor drying lines to individual units on verandas or in private gardens.
- The applicant is also to comply with the State legislated environmental sustainability framework BASIX, and adopt and apply other rating and performance tools as useful to the needs of this proposal.

#### Landscape

Common open space: Central common open space between Buildings A and B should retain deep soil area for planting. This may be achieved by providing pockets of deep soil within the proposed car park by reduction in the width of aisles and driveways around the main ramp access area.

Further to the above, the aisle widths and driveways of the basement car parking areas need to be reduced in width (particularly the straight sections of driveways) to minimise excavation. This would help to provide more deep soil landscaped area.

The proposed location of a number of isolated, small areas of lawn as part of the private open space of some ground floor units would appear to be impractical from a maintenance point of view.

#### Amenity

- Visual and acoustic privacy: As stated previously, it is important to ensure that a good level of privacy is provided from the common pedestrian access ways to the units at the ground level of both buildings.
- Ensure in the design development that barrier-free access is provided to both Buildings A and B from street level.

#### Safety & Security

It is reiterated that due to the proposed use of side entry locations to both buildings it will be essential during the design resolution that these accesses are designed with personal safety in mind and have appropriate lighting, sight lines and no hidden areas where intruders could conceal themselves.

#### Social Dimensions

The mix of units, common open space and facilities provided are satisfactory.

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- Façade design: Further refinement is required to the façade designs e.g. reduce the unbroken length of horizontal elements. Ensure that all external attachments to the façades including weather protection elements and services are fully integrated with the overall design of the façades.
- Roof design: Further refinement is required including the reduction of visual impact of the deck enclosure walls of Building A and reduction of the large roof overhang of Building B. "

The applicant has responded appropriately to the CCDRP comments and where possible made appropriate adjustments to the design of the development for resubmission to Council. The CCDRP indicated that it did not need further review of the application.

#### The Entrance Penninsular Plannning Strategy March 2009 – "Precinct 5"

The purpose of The Entrance Peninsula Planning Strategy was to review The Entrance Strategy 2000 (covering The Entrance and part of The Entrance North) and carry out comprehensive strategic planning for the Long Jetty and The Entrance North, which had not been previously undertaken.

The Entrance Peninsula Planning Strategy has been prepared and refined following substantial site and issue investigation and analysis, and careful consideration of all relevant community/stakeholder input. Those matters were considered broadly over the entire strategy area, as well as examined in more detail at a neighbourhood level within 16 precincts, divided largely in relation to their relatively uniform characteristics.

The subject site is in Precinct 5 bounded by Dening Street to the south, Short Street and Ambler Parade to the west, and Ocean Parade to the North and East, and is located to the east of The Entrance Town Centre.

The desired future character of Precinct 5 is to be a higher density residential neighbourhood providing high levels of amenity and convenience for its residents. Its proximity to The Entrance Town Centre and foreshores of The Entrance Channel and Pacific Ocean, and the services, facilities and activities that are provided in those places, will make it a pleasant and desirable place to live. It will have a range of high quality residential buildings designed largely to accommodate permanent residents and to complement The Entrance Peninsula's coastal character.

The objectives of the precinct are:

• Provide an area of higher density, high quality, residential development to largelyaccommodate permanent residential living adjacent to The Entrance Town Centre, The Entrance Channel and the Pacific Ocean.

#### Comment

The proposal profiles two residential towers which provide higher density development consistent with the directives proposed under the Strategy. The development proposal is considered to be of a high quality incorporating good urban design principles.

• Enhance a sense of place and community through streetscape and public domain improvements that reflect the coastal character of The Entrance Peninsula.

# Comment

Issues relating to the public domain are not directly relevant to the proposal as the adjoining roadways (public) domain do not form part of the concept.

 To achieve and maintain sustainable development via social cohesion which recognises everyone's needs, effective protection, conservation and management of the 'natural' environment, biodiversity and cultural heritage, effective energy management, effective management of hazards, including those associated with groundwater resources, prudent use of The Entrance Peninsula's attributes and resources.

# Comment

For reasons stated elsewhere in this report, the development proposal is considered to be consistent with the above objectives.



Planning Strategy High Density Residential Zone Height Limits

The subject site was previously zoned 2(c) Medium Density Residential Development. The provisions of Clause 42B of Wyong Local Environmental Plan (WLEP) applied and in particular, the heights maintained for development of the land for a "medium or high rise building" on the building height map contained within the WLEP. The previous height limits applied under the WLEP on the subject site were 18 metres and 24 metres.

The current 2(d) High Density Residential Zone applying to the subject site was established following the development strategy undertaken by Council in 2000. As a consequence, the provisions of Clause 42B of WLEP do not apply.

Under the provisions of Development Control Plan 2005, Chapter 60, The Entrance, the subject site is identified within 'Precinct 3' which contains a "height map" which is applicable to development pursuant to Clauses 42B and 42C of WLEP. Chapter 60 states development principles which apply to Precinct 3 and in particular, in relation to height state:

"development within the Precinct shall be restricted to 3 storeys unless the combined area of the site proposed for development is greater than 1800m2. In these cases, height and density concessions will be considered where it can be demonstrated that the impacts arising from higher development are acceptable (refer to Clause 2.3.2 – Medium to High-Rise Development). The height limitations for 'mediuim or high-rise buildings' are specified on the Precinct Map above . Clause 3.1 of this Plan sets out the Critical Design Considerations to be addressed."

Clause 2.3.2 of Chapter 60 referred to above, contains no specific height control for the 2(d) zone. However, the proposed development has been designed to apply the height controls contained within the 2009 planning strategy which generally relates to previous height controls contained within the WLEP applicable to the land.

# **Regional Planning Policies**

The Central Coast Regional Strategy (CCRS) was adopted by the NSW Government providing a strategy direction for population and employment growth for the Central Coast for the period from year 2006 – 2031.

The strategy promotes the same ideals as contained in DCP 2005 Chapter 60 for development of The Entrance and Long Jetty areas.

# Wyong Local Environmental Plan (LEP) 1991

#### (i) LEP Zoning and Definition

The site is zoned 2(d) – *High Density Residential Zone*. The objectives of the zone are:

- "(a) to allow for high density residential development in suitable locations, and
- (b) to provide for other uses which:
  - (i) are compatible with the residential environment and afford services to residents at a local level, and
  - (ii) are unlikely to adversely affect residential amenity or place demands on services beyond the level reasonably required for residential use, and
- (c) to provide home based employment where such will not:
  - (i) involve exposure to view from any public place of any unsightly matter, or any raw material, equipment, machinery, product or stored finished goods, or
  - (ii) have a material adverse impact on residents."

The development is defined as a "Residential Flat Building" and is permitted in the zone with the consent of Council.

The proposal is considered to complement the zone objectives in the following manner:

(a) the location of the development bounded by Dening Street to the south, Short Street and Ambler Parade to the West and Ocean Parade to the North and East is recognised in The Entrance Peninsula Planning Strategy as suitable for higher density residential development. The attributes of the site – orientation and proximity, provides opportunities for quality development.

(b) the proposal does not include any land uses other than residential. Considering the proximity of the site to the commercial and business district the development is the most appropriate land use.

# (iii) WLEP Provisions

The following clauses contained in the WLEP are applicable to the development proposal:

• Clause 2 – Aims and Objectives of the LEP

This clause provides direction for the WLEP in terms of providing an opportunity for the development of a wide range of housing stock commensurate with the changing characteristics of the Shire's population, to also encourage residential development that will achieve efficient use of existing physical and social infrastructure and to provide for new urban development in areas that can be economically serviced and that are environmentally suitable.

• Clause 7 – Definitions

This clause contains definitions for development types and defines the proposal as being a "residential flat building"

• Clause 10 – Zone table

This clause identifies the zoning provisions and identifies the land as being zoned 2(d), High Density Residential.

• Clause 15 – Acid Sulphate Soils

The land has a low probability of acid sulphate soils. No further investigation is necessary.

• Clause 28 – Tree Management

This clause relates to the removal or destruction of trees and is noted in this report with respect to the Canary Date Palm in the road reserve of Bayview Avenue in close proximity to the access to the development.

• Clause 42B – Development principles for 2(c), The Entrance

This clause is accompanied by a plan identifying building heights for development on land in The Entrance inclusive of the subject land. The clause however stipulates the previous 2(c) zone which has been superseded by the current 2(d) zone. Notwithstanding the different zone identification, the principles of building heights remain unchanged with the subject DA maintaining appropriate compliance with the WLEP provisions as if it applied to the 2(d) zone. It is anticipated that the zone reference will be revised under the new comprehensive LEP template. Refer to previous comments in this report.

# **Development Control Plan 2005**

Development Control Plan No 2005:

• Chapter No 14 - Tree Management

Appropriate conditions are recommended should consent be granted.

• Chapter No 60 – The Entrance

Guideline for development throughout The Entrance, Long Jetty and Toowoon Bay districts. DA proposes minor variations to the guideline – refer to "Attachments" for checklist table.

• Chapter No 64 - Residential Development

Guideline for residential development throughout Wyong Shire. The development proposal seeks minor variations to the provisions of Chapter 64 – refer to "Attachments" for checklist table.

• Chapter No 67 – Engineering

Appropriate conditions are recommended should consent be granted.

# ECOLOGICALLY SUSTAINABLE PRINCIPLES

The proposal has been assessed having regard to ecologically sustainable development principles and is considered to be consistent with the principles.

The proposed development is considered to incorporate satisfactory stormwater, drainage and erosion control and the retention of vegetation where possible and is unlikely to have any significant adverse impacts on the environment and will not decrease environmental quality for future generations. The proposal does not result in the disturbance of any endangered flora or fauna habitats and is unlikely to significantly affect fluvial environments.

#### ASSESSMENT

Having regard for the matters for consideration detailed in Section 79C of the Environmental Planning and Assessment Act 1979 (EP& A Act) and other statutory requirements, Council's policies and Section 149 Certificate details, the assessment has identified the following key issues, which are elaborated upon for Council's information.

# THE LIKELY IMPACTS OF THE DEVELOPMENT (s79C(1)(b) ):

# The relationship to the regional and local context and setting.

The proposed building is identified as a "High Rise Residential Flat Building" under Chapter 64 of DCP 2005 and is considered an appropriate form of development within the locality, an area zoned for higher density residential development.

The site is quite large and could potentially support a singular "L" shaped building. However, the design strategy has been split into two separate buildings to be in keeping with the surrounding high density developments which generally have a smaller footprint and a site area of approximately half that of the subject site. In splitting the development into two buildings, the impact of overshadowing and loss of views has been significantly reduced and a generous area that is available for landscaping and communal activity provided between the two buildings.

The following issues require attention in demonstrating that the development can establish a compatible relationship within the context of the locality:

# (i) Development Density

In support of the proposed building density, reference is drawn to the developer bonuses and site amalgamation. The issue of site amalgamation is canvassed in DCP 2005 under Chapter 64 – Part 6.2 with respect to development bonuses.

Part 6.2 states:

- a Residential flat developments proposed on 2(c) and 2(d) zoned land north of Shelly Beach Road up to and including North Entrance and to 2(c) and 2(d) zoned land in Toukley, Noraville and Wyong, which satisfy the following criteria may utilise development bonuses in accordance with Table 8 below:
  - The site area is 1500 square metres minimum; and
  - The development incorporates basement car parking.
- b Proposals shall not be eligible for bonuses if the lot amalgamations proposed will result in the isolation of single adjoining parcels, thereby limiting their future amalgamation / development potential.

Site Area (Square Metres	Bonus
1,500	7.5% increase to site area for the purpose of FSR
	calculations
2,000	10% increase to site area for the purpose of FSR calculations
2,500	12.5% increase to site area for the purpose of FSR
	calculations
3,000	15% increase to site area for the purpose of FSR calculations
4,000 or greater	20% increase to site area for the purpose of FSR calculations

The applicant has sought to use the bonus provisions by 16.5% to achieve an optimum density. The applicant was required to demonstrate negotiations with the owners of the property (Lot 0 SP 6164, No 29 Ocean Parade) on the corner of Ocean Parade and Bayview Avenue to possibly include this allotment into the development package. On submissions from the applicant it would appear that there was limited opportunity of acquiring the neighbouring allotment based on recent offers. This report does not intend to examine the financial aspect of the offers made to the neighbours. Whether or not the offers of purchase were fair and reasonable in respect to market value is not a matter for Council. The real issue is whether reasonable development could be sustained not only on the subject land but also on the neighbouring land on the corner.

Council must consider whether the proposal isolates the corner allotment in a manner that restricts the future development potential of that property. The premises are an early 1970's style of walk-up flats (9 units) that appear as well maintained premises with surrounding landscaped areas. Whether in the future the property sustains a residential density (9 units) similar to what it currently enjoys would be a matter for a detailed development proposal at that time. For the moment, it is reasonable to suggest that the dimensional and physical characteristics of the corner site would offer a fair opportunity to undertake some form of residential development more in keeping with a low-rise development not dissimilar to the existing premises. Such comment is provided without prejudice given that in order for a definitive answer to the question of what potential a site does have, cannot be truly demonstrated until exhaustive investigation occurs. However for the benefit of establishing whether the developer bonuses under the DCP should apply to this application it is considered that the neighbouring site would not be sterilised by the proposed high-rise under assessment.

#### (ii) Bulk and Scale

The immediate area exhibits a development character consistent with Council's higher density zonings. Several high-rise developments in a precinct that includes Ocean Parade, Beach Street and Bayview Avenue have been completed in recent years. The proposed development is generally of a similar scale and built form in design.

The proposed development and existing building heights are comparable while setbacks are generally complementary with other unit developments.

Chapter 60 identifies development principles that address bulk and scale. A brief comment is provided below:

#### a. Restriction on height limit

Applicable to zone provisions. See previous comments.

# b. Development within this Precinct is to incorporate architectural features as well as cosmetic elements that adopt a maritime theme.

In recent years the maritime theme has generally found no favour with the SEPP 65 CCDRP. Subtle coastal references in colour schemes are preferred rather than obvious design inclusions such as porthole windows or sail structures on the roof.

The predominant external finish of both buildings is a "natural white" with grey feature sections highlighting either window or protruding portions in the design. There are several other minor sections proposed as features that include a burnt orange painted finish or blue tiles as wall features. Window and door frames are grey power coated aluminimum.

# c. Residential buildings are to be of high quality design set back to designated alignments.

SEPP 65 CCDRP awarded the design a high rating. Setbacks generally compliant, minor variations noted elsewhere.

# d. Overshadowing, overlooking and wind tunnelling effects are to be minimised. Passive solar protection and natural ventilation are encouraged.

Design incorporates features to ensure minimal impact to neighbouring properties.



View from The Entrance North toward the The Entrance residential zones. The development is superimposed (approximate scale only) - red is tower 'A', yellow is tower 'B'.

#### (iii) Impact to Amenity

The development poses a slight impact in respect of shadowing existing unit complexes on the southern side of tower blocks "A" and "B". Two neighbouring unit buildings (both two storeys) in Ozone Street are quite old and appear ready for redevelopment. The neighbouring corner site unit complex at Ocean Parade and Ozone Street is a new development with balconies facing the development site. The neighbouring premises will be subject to a degree of overshadowing at certain times of the day. Given the high-rise zone intentions it is difficult to avoid such circumstances. The development has attempted to assist the solar access issue by separating the two towers with communal open space thereby providing some opportunity for sunlight to the southern neighbours.

Levels 5 and 6 in towers A and B encroach into the nominal side setbacks required under Chapter 64 development guidelines. The required standard is 9 metres from the boundary to the face of the building (including a balcony). The encroachment includes open balcony space and part of the floor space of the units. For the most part the intrusions are merely part of the above mentioned components – i.e., part of the balcony or part of the unit floor area.



Figure 1 - Setback encroachment levels 5 and 6 in tower "B" adjacent to western boundary

The portion of tower "B" that encroaches adjacent to the western and southern boundaries (see figures 1 and 2) involves mainly an open level balcony and is not considered to adversely impact on amenity by way of restricting solar access or increased noise problems.



Figure 2 - Setback encroachment levels 5 and 6 in tower "B" adjacent to southern boundary

The portion of tower "A" that encroaches adjacent to the northern boundary (see figure 3) involves an open level balconies and bedrooms. This part of tower "A" is on the southern side of the neighbouring residence and is not considered to adversely impact amenity by way of restricting solar access or increase noise problems.



Figure 3 - Setback encroachment levels 5 and 6 in tower "A" adjacent to northern boundary

# (iv) Impacts to Views

As the proposal does not comply entirely with Council's building line criteria, any interruption to views from surrounding residences requires investigation. 'Planning Principles established by case law identify how view sharing should be considered in assessing development. The findings of *Tenacity Consulting v Waringah Council 2004* established a four step approach to assessing the impact of development on views.

• 1<sup>st</sup> step - *Establish the value of the view* 

Case law suggests that iconic views (views with significant features in the distance – E.g. Sydney Opera House or Harbour Bridge or historical features) are the most valuable followed by coastal views.

There are no structures within view range of the site or neighbouring properties that would be regarded as iconic. For example, The Entrance Bridge is not in the direct line of sight. However the channel, North Entrance sand spit and ocean views particularly corridor along Beach Street are considered as having some value and thus cannot be disregarded.

• 2<sup>nd</sup> step – *Establish* source of view

Step 2 relates to the views gained or benefited from the subject site on buildings existing or proposed on the subject site. Locations such as living areas are more important than bedrooms or other less communal areas. Therefore the source of the view is worthy of due regard.

To establish the view source the assessment is taken to be from the proposed development and also from existing neighbouring or nearby premises.

A number of units in the proposed development will benefit with view directions along restricted corridors spanning from east (via north) to west (see figure 4 below). Some units in the proposed development particularly those in tower "B" face the south and while they also gain a reasonable view in the upper levels; this direction is encumbered mainly with other residential buildings and is not regarded as a prime visual outlook.



Figure 4: Potential view corridors from elevated levels from the proposed development

However emphasis also is placed on establishing the view source from immediate neighbours, in this case those from other developments in Bayview Avenue and Ocean Parade.

Figure 5 below outlines the current view corridors from neighbouring or nearby low-rise developments. In most cases the corridors are taken to be from higher floors (given the high rise zoning parameters) in those premises – i.e.,  $4^{th}$  floor and above. It is considered that when the proposed development is completed the view corridors as shown in figure 5 would be maintained without interruption.



Figure 5: Current view corridors from nearby low-rise developments

# • 3<sup>rd</sup> step – Establish extent of impact

What impact if any is likely to occur once the proposed development is built?

The extent of impact can either be significant or partial. In this instance the impact would be referred to as partial. As previously stated very little of the view corridor would be affected.

However, further afield from sources on the west of the subject land - "Atlantis" high-rise 14 storey premises and south - "Mariner" high-rise 8 storey premises, the view corridors would sustain some form of interruption. In both instances the view corridors are expansive yet they are also in part interrupted by other existing high-rise premises. Therefore, the impact to view corridors from the development would be considered as minor with each source maintaining (post development) a similar outlook to that presently available. See figure 6.



Figure 6: Current view corridors from nearby high-rise properties

• 4<sup>th</sup> step – Establish reasonableness of the impact

Case law suggests that where a design complies with relevant Council development guidelines, the argument of loss of view lessens compared to development that exceeds, for instance, any height or setback limitations.

In this instance, the proposal fails to fully comply with appropriate DCP criteria, being a variation to the building setback requirements. However as noted in the 3<sup>rd</sup> step of the view assessment, the extent of view loss is such a minor impact that the proposal is not considered to pose any unreasonable impact.

There is an expectation that the 2(d) zoning specifically offers developers the opportunity to develop up to 6 or 8 storeys. As a result there will always be a degree of interruption to a view in a residential high rise zone.

# (v) Comparison with previous Development Approval

Council issued approval to DA 2857/2004 for 46 units in two blocks in 2005. In the absence of physical commencement the development consent has lapsed.

Given the relatively short period between both applications and their similarity in design it is worth comparing (see table 1) the basic design parameters of the previous approval with the current application.

	DA 2857/2004	DA 736/2010	+ or -
Number of units	46 units	41 units	5 units less in current DA
Number of	Block "A" – 6	Block "A" – 6	Same number
storeys	Block "B" – 8	Block "B" – 8	
(excluding roof terrace)			
Number of	Block "A" – 2	Block "A" – 2	Current DA has one
basement levels	Block "B" – 3	Block "B" – 2	less basement level
	Separate parking modules for each block	One common parking module for both blocks	
Height – RL at	33.60 metres AHD	34.50 metres AHD	Current DA is 0.90
roof terrace			metres higher
block "A"			
Basement level block "A"	9.60 metres AHD	10.60 metres AHD	Less depth of excavation (1.00 m) for
			current DA
Height – RL at	40.60 metres AHD	41.00 metres AHD	Current DA is 0.40
roof terrace			metres higher
block "B"			
Basement level	7.30 metres AHD	10.60 metres AHD	Less depth of
block "B"			excavation (3.30 m) for
			current DA
Number of	5	1 – access at Bayview	Less access points in
driveways	Ave and Ocean Pde	Ave	current DA

Table 1

The above figures suggest that the current application is slightly higher above ground level however requires less excavation compared to the previous approval. Other features are the current DA proposes 5 less units and one less driveway than the previous approval.

Not noted above are differences in car parking, density and setbacks. The previous application was conditioned by different DCP criteria compared with that required under the current application. Therefore any comparison on these items is not relevant.

The access, transport and traffic management measures.

# Traffic – external

The development proposes vehicle access to the two levels of basement car parking from Bayview Avenue via a two-way ramp. A total of 63 car spaces are accommodated in the two car park modules.

Bayview Avenue is a crescent shaped thoroughfare; 12 metres wide between kerbs extending from Ocean Parade and terminating at the main commercial hub of The Entrance. The roadway is subject to a 50 kilometre speed limit (50 kph) and while attracting reasonable volumes of traffic, the thoroughfare is regarded as a safe and practical route for the access of the development.

# Traffic – internal

The internal access and entry ramp requires minor adjustment to ensure appropriate dimensions for gradient and width in accordance with AS/NZS 2890.1. Details can be included for the issue of the Construction Certificate.

# The impact on the public domain (recreation, public open space, pedestrian links).

The site is not required to provide any public open space however developer contributions for open space and community facilities under Section 94 apply at a rate applicable the scale of development.

Notwithstanding, the site is in close proximity by pedestrian access to the foreshore reserves adjacent to The Entrance channel and other parks nearby the town centre.

# The impact on utilities supply.

# (i) Water Supply

The development can be serviced for water from existing 150 mm water mains that are located on the eastern alignments of Ocean Pde and Bayview Ave.

The existing system is adequate to provide water supply to the proposed development.

#### (ii) Sewer

The site is currently serviced for sewer via existing lines (as are detailed on Figure 7). There are four sewer junctions within the development site and the developer may connect to either junctions. The unused junction is to be plugged in accordance with Council's Chapter 67 - 67 (Engineering Requirements for Development'.



Figure 7

The developer is fully responsible for the protection of the sewer line during the construction of the basement car park. Any required relocation of the sewer line will be the sole responsibility of the developer. Likewise, the developer will be responsible for maintaining services to other properties that are connected to this main.

The existing sewerage system can accommodate the above loading; however, some components of the downstream infrastructure will require upgrading to accommodate the ultimate loading in this area. The cost of the upgrading works will be funded from the sewerage contribution charges by the developers.

# The effect on heritage significance.

The site does not contain nor is in close proximity to a site that contains any items of heritage significance.

#### Any effect on other land resources.

The land is not known as a source of any natural resources.

#### Any impact on the conservation of water.

The development will employ water recycling measures such as subground rain water storage tanks for the purpose of re-use in landscape watering. Flows will be directed to an on site detention tank and released to a pit and drainage system to be constructed in Ocean Parade. The on site detention system is proposed to contain additional flows from the site identified at 67.3L/Sec. This is acceptable considering the unit blocks will cover four standard building sites.

Drainage from the basement car park area shall be controlled to ensure removal of litter, sediment and oil/grease prior to entering Council's stormwater system.

Drainage from the refuse area and carwash space shall be directed to Council's sewer system via a pumping system approved by Council incorporated into a trade waste agreement.

Appropriate conditions are recommended should development consent be granted requiring the design of the proposed stormwater system to be in accordance with the guidelines set under the document "Australian Runoff Quality –A guide to water sensitive urban design. Furthermore, the collection of drainage from the sort area of the development will need to satisfy the requirements for the Australian Guidelinesfor Water Recycling (Stormwater Harvesting and Reuse) prepared by the Environment Protection and Heritage Council.

# Any effect on the conservation of soils or acid sulphate soils.

The site does not contain any acid sulphate soil properties.

#### Any effect on the flora and fauna.

#### (i) Existing Landscape

The site does not contain any native vegetation. However the location of the vehicle access to the development from Bayview Avenue is close to a mature Canary Date Palm (Phoenix Canariensis) in the roadway. There is a series of these trees in either side of Bayview Avenue.

Canary Date Palms are identified as "Trees of Cultural Significance" under Chapter 14 of DCP 2005 and can only be removed with Council consent.

The proposed access can be provided while retaining the palm tree. Conditions are recommended which will address appropriate constructions methods.



Proposed location of access to basement car park extends from boundary (at left of view) to 1.50 metres from trunk of Bangalow Palm



View along Bayview Avenue – proposed access location at left of view

### (ii) Proposed Landscape Improvement

The landscape design (category 3 required under Council's guidelines) addresses the open space curtilage within the development. The developed site will provide for deep soil planting opportunities where prominent plantings will include Archontophoenix Bangalow palms (mature height of 15 metres) generally at the focal points (boundaries and communal open space) in the site. The palm species was chosen to complement similar mature trees in the road reserve of Bayview Avenue.

The remainder of the "green" areas will be enhanced with small scale shrubs of native and decorative species.



Concept landscape design

# The provision of waste facilities.

# (i) Construction Waste

All existing structures are to be demolished and disposed of to recycling businesses or waste land fill for those components that cannot be reused. Excavated spoil is destined for use at other development sites. Until such time that the Construction Certificate is issued the exact destination is unknown. Appropriate conditions are to be imposed requiring accurate waste management details for each phase of construction.

# (ii) Ongoing Waste

All waste storage is proposed on the first basement car park level. Twenty-two (22) recycle bins (240L), three (3) garden bins (240L) and six (6) bulk bins (660L) will be located in two separate enclosures. It is anticipated that the 240 litre bins will be transported by employee(s) of the unit management to the kerbside for weekly pick-up. Given that the frontage to Bayview Avenue extends across two allotments, it is considered that there is sufficient space adjacent to the kerb for temporary placement of bins without impacting on neighbouring sites.

The bulk bins (660L) will be accessed by contractors and disposed direct to waste facilities.

# Whether the development will be energy efficient.

An energy efficiency assessment was undertaken in accordance with Basix legislation. The assessment reveals that the design of the building earns the units either a 4 or a 5 star rating with all units achieving Basix target scores for water, thermal and energy use.

# Whether the development will cause noise and vibration.

Activity during the construction phase may create some noise however conditions of consent will restrict work to specific hours on certain days in order to minimise inconvenience to the neighbours.

# Any risks from natural hazards (flooding, tidal inundation, bushfire, subsidence, slip etc).

The site is not subject to risk of natural hazards.

# Any risks from technological hazards.

The development proposes two levels of basement car parking below ground level requiring excavation over a majority of the site. For the most part site excavation will be offset 3.00 metres from neighbouring boundaries, there are however instances (ramp between levels) where the need to excavate is closer to the property line.

Council's Development Engineer has reviewed the proposal and is satisfied by way of recommended conditions of consent that matters identified in the preliminary geotechnical assessment can be satisfied.

The natural ground level across the site is 16.50 (average) metres AHD. The level of the lower basement is 10.50 metres AHD requiring an average depth for excavation of 6.00 metres. The depth of excavation is likely to extend lower for the purpose of foundations and the lift well.

The geotechnical report submitted to Council by the consultant indicates groundwater approximately between 12 metres AHD and 12.5 metres AHD. The lower basement floor level is approximately 10.5 metres AHD. Therefore it will be necessary to lower the groundwater 2.0 to 3.0 metres to allow for construction of the basement. An obstruction to the groundwater will remain once the basement is constructed. The applicant will need to obtain a licence from the NSW Office of Water prior to issue of the Construction Certificate for the development.

The proposal to dispose of groundwater to Council's drainage system must be approved by Council and be disposed to a pipe drainage system. Water quality must be demonstrated and ongoing testing must form part of a management plan for the drainage at the site.

# Whether the development provides safety, security and crime prevention.

A review of the "safer by design" principles established under the "*Crime Prevention Through Design*" guidelines as part of the matters for consideration under Section 79C of the EP & A Act provides the following conclusions:

#### (i) Surveillance

All areas that are likely to be used at night (car park, waste facility, basement, pathways, entries etc) are provided with a level of permanent illumination to ensure that "dark spots" do not occur. Those areas not permanently illuminated will be provided with sensor timed lighting.

The lighting has been designed to ensure that it does not spill onto adjoining properties.

# (ii) Access Control

Vehicle access is limited to one location due mainly to the nature of the car park design and will be secured by gates. Beyond that, the applicant has elected to control pedestrian access by way of appropriate pathway entry design rather than to simply barricade the premises with fencing that could be seen as having a compound effect.

# (iii) Territorial Reinforcement and Space Management

The level of surveillance including closed circuit TV and illumination within the communal open space and pedestrian access areas and car park will deter potential criminal activity.

# Any social impact in the locality.

The proposed development will continue to promote a sense of community structure and character in The Entrance district. The local area is recognised as a major tourist destination being within easy travelling distance and time to the metropolitan areas of Sydney. As a result, additional residential opportunities will become available and extend social interaction between the commercial and residential sectors of the township.

# Any economic impact in the locality.

The proposed development has the potential to affect in a positive manner the economic values of The Entrance district. An increase in the residential population density flows to an increase in commercial and tourist opportunities. Given that The Entrance is dominated by a large CBD supported by a multitude of tourist related businesses, it reasonable to suggest that the development would have a positive economic impact in the area.

This report does not make any conclusions on the impact to real estate values. It is fair to suggest however that the development, being consistent with the zone and local planning strategy is not an unexpected form of development in the area. Therefore a development compatible with the intent of the zone is unlikely to be detrimental to the viability of land in The Entrance area.

# Any impact of site design and internal design.

The internal layout of the building is compliant with the provisions for egress and fire safety in the Building Code of Australia.

# Any impacts of construction activities (construction site management, protection measures).

Conditions of approval will require appropriate management of construction activity. Haulage routes are to be nominated prior to commencing work and safety barriers will be erected and maintained throughout the development period.

# Any cumulative impacts.

It is unlikely that there would be any significant impacts or disturbances that would act in unison to establish a cumulative effect.

# Are Developer Contributions applicable?

The above proposal falls within the Section 94 and Development Servicing Plan (DSP) for The Entrance District and contribution charges for Community Facilities, Open Space, Roads, Water Supply and Sewerage will be applicable.

The development includes four allotments comprising a single storey weatherboard dwelling on No 31 Ocean Parade, a brick dwelling on No 33 Ocean Parade, a single storey development at No 11 Bayview Pde containing 5 units and a double storey residential flat building containing 6 units at No 13 Bayview Avenue.

The proposed development generates 34.24 DU (development units). Based on Council record, the credits available for the existing development on the four lots totals 10.03 DU.

Accordingly contributions for the application equate to 24.21 DU for Section 94 and Water Management components.

# THE SUITABILITY OF THE SITE FOR THE DEVELOPMENT (s79C(1)(c)):

# Whether the proposal fits in the locality.

The development is regarded as a design that would extend the character of residential zone of The Entrance in keeping with the existing character and also with the intent of the recently adopted planning strategy.

The development would not lead to unmanageable demands on services infrastructure, transport or community facilities.

# Whether the site attributes are conducive to development.

The site does not exhibit any natural hazards that would restrict development. The aspect of ground water has been noted and where required conditions imposed to address this issue.

# ANY SUBMISSION MADE IN ACCORDANCE WITH THIS ACT OR REGULATIONS (s79C(1)(d)):

# Any submission from the public.

The application was advertised in accordance with DCP 2005 Chapter 70 - Notification of Development Proposals with eleven (11) submissions being received. The issues raised in the submissions have been addressed in the assessment of the application pursuant to the heads of consideration contained within Section 79C of the Environmental Planning and Assessment Act 1979. A summary of the submissions is detailed in Attachment F.

# Any submission from public authorities.

Nil

# THE PUBLIC INTEREST (s79C(1)(e)):

#### Any Federal, State and Local Government interests and community interests.

Community interest is confined to individual submissions which are noted elsewhere in this report.

Federal, State or Local government policies are also noted elsewhere in this report.

It is considered that the development would not affect the health and safety of the public.

# CONCLUSION

The proposal generally complies with Council's requirements as identified within Chapters 60 and 64 of DCP 2005, with the exception of the variations to some setbacks and solar access. As discussed within the report, the variations to the setbacks are considered to be minor and would be unlikely to impact on the surrounding properties. Similarly, the variation to the level of solar access is only minor and each unit will receive direct sunlight during winter.

The issue of amalgamating the neighbouring corner allotment has been examined in this report. It is concluded that both the subject land and the corner site have fair and reasonable opportunities for sustainable development, consistent with Council's residential planning guidelines.

Overall, the development has been improved following the comments of the CCDRP and initial assessment against Council's policies, which has resulted in an improved building separation and external appearance and an increase in ground level open space and deep soil zones to support significant areas of landscaping. Consequently, the application has adequately addressed the ten design quality principles of SEPP 65 and meets the objectives of Council's policies.

It is therefore recommended that the application be approved.

Attachment A	Draft schedule of conditions
Attachment B	Photos of site and surrounding district
Attachment C	Photomontages
Attachment D	Colour Schedule
Attachment E	Residential Guideline checklists – Ch. 64 and Ch. 60
Attachment F	Summary of Public Submissions

Date: Responsible Officer: Location: Owner:	24 May 2011 Mark Greer 31-33 Ocean Parade, The Entrance, 11-13 Bayview Avenue, The Entrance NSW 2261, J Murray
Applicant: Date Of Application: Application No: Proposed Development: Land Area:	Kylmill Pty Ltd 16 June 2010 DA/736/2010 Two stage Residential Flat Development of forty-one (41) units comprising two buildings of six and eight residential floors respectively in addition of two levels of basement carparking 3288.00

# **PROPOSED CONDITIONS**

1 The development taking place in accordance with the approved development plans reference number 29024 sheets 1 – 18 Amendment B, prepared by De Angelis Taylor & Associates dated 16 November 2010, except as modified by any conditions of this consent, and any amendments in red.

# **Certificates/Engineering Details**

2 A Construction Certificate is to be issued by the Principal Certifying Authority prior to commencement of any works. The application for this Certificate is to satisfy all of the requirements of the Environmental Planning and Assessment Regulation 2000.

# **Prior to Release of Construction Certificate:**

The following conditions must be satisfied prior to the release of the Construction Certificate. Conditions may require the submission of additional information with the Construction Certificate Application. Applicants should also familiarise themselves with conditions in subsequent sections and provide plans in accordance with any design requirements contained therein.

#### **Certificates/Engineering Details**

- 3 The submission to Council of a Practising Professional Engineer's design for the footings, concrete slab or details within the zone of influence of, or over the sewer main. The design is to indicate the proposed method of protecting the sewer main in accordance with Council's requirements for Building over or Adjacent to Sewers. Design details are to be approved by Council as the Water Supply Authority under the Water Management Act prior to the issue of a Construction Certificate.
- 4 A Construction Certificate application for this project is to include a list of fire safety measures proposed to be installed in the building. Should Council not have any record of the existing fire safety measures in the building or on the land a separate list of these existing fire safety measures is to be submitted. The lists must describe the extent, capability and basis of design for each measure prior to the issue of a Construction Certificate.

5 This consent permits a two stage development; Stage 1 for block "A" at No 31 – 33 Ocean Parade and Stage 2 for block "B" No 11 – 13 Bayview Avenue. Construction Certificates are to be issued appropriate for the extent of works required for each stage of development to ensure that individual stages function in accordance with the approved plans.

# Construction

- 6 All proposed load bearing retaining walls and structures are to be designed by a practising Civil/Structural engineer in accordance with AS4678, AS3600, AS1170 and other relevant codes and standards. Details are to be approved by Council prior to a Construction Certificate being issued.
- 7 A geotechnical report is to be undertaken for the area of the proposed development that is to be excavated or affected by groundwater. This report is to identify existing ground conditions and the most suitable method of support for the proposed development. Excavation stability is to be included in the geotechnical investigation. The report is to be submitted to the Principal Certifying Authority and shall demonstrate that the construction will not have an impact upon surrounding area, dwellings or structures. Details are to be approved by Principal Certifying Authority prior to a Construction Certificate being issued
- 8 The proposed methods to control groundwater both during construction and ongoing shall be supported by a geotechnical report which specifically addresses issues including, but not limited to, water mounding and draw down of the water table and associated consolidation of surrounding materials. Any impact on the surrounding area, dwellings and structures shall be included in the report with proposed methods of mitigation of any effects.
- 9 Satisfactory structural plans prepared by a suitably qualified Structural Engineer must be submitted to the Principal Certifying Authority for piering / piling, retaining walls and structures prior to the issue of a Construction Certificate. Piering / piling, retaining walls and structures are to be designed in accordance with the findings and recommendations of the Geotechnical report. Details are to be approved by the Principal Certifying Authority prior to a Construction Certificate being issued.
- 10 Groundwater extraction / dewatering both during the construction and ongoing shall be approved and licensed in accordance with the requirements of the NSW Office of Water under the Water Management Act. The approval and licence shall be obtained prior to issue of the Construction Certificate.
- 11 Any excavation below the adjoining land level requires compliance with Section 98E of the Environmental Planning and Assessment Regulations 2000. It requires the retaining of that land and the preservation and protection of any improvements or buildings to that land including public roads and utilities from damage. If necessary the improvements or buildings are to be supported in a manner designed by a practicing structural engineer. Design proposals are to include geotechnical investigations and are to be submitted to the Principal Certifying Authority/Council prior to issue of the Construction Certificate. The owner of adjoining properties must be given written notice of the intention to commence works and details of the proposal a minimum of seven days prior to the start of works.

# Contributions

12 Prior to the issue of a Construction Certificate for each stage, the payment to Council of contributions (as contained in the attached Schedule) under Section 94 of the Environmental Planning and Assessment Act and Council's Contribution Plan. Council's contributions are adjusted on the first day of February, May, August and November. The amount of the contributions will be adjusted to the amount applicable at the date of payment.

# Dilapidation

13 The applicant must supply the Consent Authority with a dilapidation report for the adjoining properties, which documents and photographs the condition of buildings and improvements. The report must be submitted to the Consent Authority prior to issue of a Construction Certificate and will be made available by the Consent Authority in any private dispute between the neighbours regarding damage arising from site and construction works.

# **Erosion and Sediment Control – Building Sites**

14 Prior to the issue of a Construction Certificate for Stage 1, the submission to the Principal Certifying Authority of design plans for the control of soil erosion on the site and the prevention of silt discharge into drainage systems and waterways in accordance with Council's Policy E1 - Erosion and Sediment Control from Building Sites or "Soils and Construction – Managing Urban Stormwater" (Blue Book) The design plans must be approved by the Principal Certifying Authority or an appropriately Accredited Certifier prior to issue of the Construction Certificate.

# Filling and Haulage

- 15 Prior to the issue of a Construction Certificate for Stage 1, the submission to and approval by the Council as the Roads Authority of details for the disposal of any spoil gained from the site and / or details of the source of fill, heavy construction materials and proposed routes to and from the site.
- 16 Cut / fill proposed for the development is to be supported by a geotechnical report classifying the material to be excavated and it's suitability for any alternate use.

# Landscaping

17 Prior to the issue of a Construction Certificate for Stage 1, the submission to the Principal Certifying Authority of a landscape design prepared by an approved consultant in accordance with Council's Landscape Policy L1 for a Category 3 development.

# Waste Management

18 A revised Waste Management Plan (WMP) is to be submitted to and approved by Council prior to the issue of the Construction Certificate for each stage. The WMP is to include details of the re-use and disposal of waste generated during the demolition and construction stages as well as the ongoing management of the site.

# Roads

- 19 Separate approval from the Roads Authority must be obtained under the Roads Act 1993 prior to the issue of a Construction Certificate for any works within a Council road reserve. Design plans must be submitted to and approved by the Roads Authority prior to issue of the Construction Certificate.
- 20 The provision of additional civil works necessary to ensure satisfactory transitions to existing work as a result of work conditioned for the development at no cost to Council. Design plans are to be approved by the Roads Authority prior to the issue of a Construction Certificate.
- 21 The submission of a plan of management to Council for approval under the Roads Act/Local Government Act for any works for the development that impact on any public roads or public land for the construction phase of the development, prior to that section of work commencing. The plan is to include a Traffic Control Plan and/or a Work Method Statement for any works or deliveries that impact the normal travel paths of vehicles, pedestrians or cyclists or where any materials are lifted over public areas. This plan must be certified by an appropriately accredited/qualified person.
- 22 The provision of a vehicular access crossing minimum 5.5m wide and footpaving for the full frontage of the development site in Bayview Ave. All works shall be in accordance with Council's Development Control Plan 2005, Chapter 67 - Engineering Requirements for Development. The design plans must be approved by the Roads Authority prior to the issue of a Construction Certificate for Stage 1.
- 23 The ongoing protection of the existing palm tree adjacent to the proposed access in Bayview Ave from entry and exit vehicle movements. The design details must be approved by the Roads Authority prior to the issue of a Construction Certificate for Stage 1.
- 24 The protection of the existing palm trees in Bayview Ave from all works associated with the development. Details of all tree protection and management of works must be approved by the Roads Authority prior to the issue of a Construction Certificate for Stage 1.

# SEPP 65

25 The certifying authority must not issue a Construction Certificate for residential flat development unless the certifying authority has received a design verification from a qualified designer, being a statement in which the qualified designer verifies that the plans and specifications achieve or improve the design quality of the development for which development consent was granted, having regard to the Design Quality Principles set out in Part 2 of State Environmental Planning Policy No 65 - Design Quality of Residential Flat Development.

# Stormwater

- 26 The provision of a stormwater system with water quality control facilities required to treat stormwater runoff from the development in accordance with Australian Runoff Quality – A guide to Water Sensitive Urban Design and Council's Development Control Plan 2005 Chapter 67 - Engineering Requirements for Development. Design plans must be submitted to and approved by the Principal Certifying Authority prior to issue of a Construction Certificate and shall include:
  - a. Piped drainage to cater for the 5%AEP stormwater event
  - b. Overland flow paths to cater for storm events greater than the 5% AEP event.
  - c. Piped drainage is to cater for the 1% AEP storm event where overland flow paths cannot be obtained for flows up to the 1% AEP event.
  - d. The principles of Water Sensitive Urban Design may be applied in order to achieve water quality requirements.
  - e. On site detention with maximum permissible site discharge of 70 litres/ second.
  - f. Water quality modelling and all supporting calculations of the proposed drainage system shall be submitted to and approved by Council prior to issue of the construction certificate.
  - g. Gravity drainage to Council's external drainage system in accordance with AS/NZS3500.3 Stormwater Drainage.
  - h. The piped drainage system across council's footpath area to the proposed drainage pit shall consider existing services.
  - i. Drainage pits at the boundary line
  - j. The proposed external drainage design and construction shall be in accordance with Council's Development Control Plan 2005 Chapter 67 - Engineering Requirements for Development
  - k. The reinstatement of the area within Ocean Pde affected by the construction of the proposed external stormwater drainage system.
- 27 Drainage from the roof area will need to satisfy the requirements for the Australian Guidelines for Water Recycling (Stormwater Harvesting and Reuse) prior to entry to the reuse tank system.
- 28 Drainage from the basement carpark area shall be shall be controlled to ensure removal of litter, sediment and oil/grease prior to entering Council's stormwater system. The pollution control device shall meet the requirements of Australian Runoff Quality – A guide to water sensitive urban design. Drainage from the basement area shall not be directed to the reuse tank without meeting the Australian Guidelines for Water Recycling (Stormwater Harvesting and Reuse)
- 29 Drainage from the refuse area and carwash space shall be directed to Council's sewer system via a pumping system approved by Council as the Water Supply Authority and incorporated into a trade waste agreement.

# Vehicle Access and Parking

- 30 The design of the carpark in accordance with AS2890. The design compliant with AS2890.1 is to be submitted to the Principal Certifying Authority prior to issue of a Construction Certificate and shall include:-
  - Visitor space V3 shall be widened by 100mm each side
  - Column spacing in car spaces shall be in accordance with section 5.2 of AS/NZS 2890.1.

- Disabled car spaces shall be adjusted to comply with AS/NZS 2890.6.
- The internal curved ramp lane widths shall be increased to 3.4m for each lane in accordance with table 2.2 of AS/NZS 2890.1.
- The entrance to the carpark from the road entry ramp will require adjustment to allow an 85th %ile vehicle to pass a 99th %ile vehicle. The entry shall be adjusted generally in accordance with the submitted plans as amended in red on plan No29024 DA04-B.
- The placement of convex a mirror at the bottom of the ramp to the lower floor carpark level to advise turning vehicles of the presence of opposing turning vehicles.
- 31 The design of the internal access in accordance with AS2890. The design compliant with AS2890.1 is to be submitted to the Principal Certifying Authority prior to issue of a Construction Certificate and shall include:
  - a. The internal access / entry ramp shall be adjusted to ensure the width is a minimum of 5.5m plus 300mm each side where a kerb or wall height is greater than 150mm.
  - b. The access ramp grade from the property boundary shall be 5% for the first 12m into the property. This length shall include the control point and the area required queuing. This will allow for vehicles to reverse out of the access if access is denied.
  - c. The remainder of the access shall be graded to the basement level in accordance with the grade and change in grade requirements in AS/NZS 2890.1.
- 32 Access to the proposed development site is to ensure sight distance for pedestrians is maintained at the property boundary in accordance with AS2890.1. Design details are to be approved by the Principal Certifying Authority prior to issue of the Construction Certificate.

# Water and Sewer Services/Infrastructure

33 All water and sewer works or works impacting on water and sewer assets are to be designed and constructed to the requirements of Wyong Shire Council as the Water Supply Authority under the Water Management Act 2000. The requirements of Section 306 of the Water Management Act, 2000 which apply to this development, are detailed in the Section 306 requirements letter attached to the consent. All works required in the Section 306 letter must be shown on the design plans. The design plans must be submitted to and approved by Council prior to the issue of a Construction Certificate.

# **Prior to Commencement of Works:**

The following conditions must be satisfied prior to the commencement of site works, including any works relating to demolition, excavation or vegetation removal.

# **Approved Plans**

34 A copy of the stamped approved plans must be kept on site for the duration of site works and be made available upon request to either the Principal Certifying Authority or an officer of the Council.
#### Acid Sulphate Soils

35 Should acid sulphate soils be identified as part of the development works, an Acid Sulphate Soil Management Plan shall be prepared by a suitably qualified consultant and works completed in accordance with this plan.

#### Acoustic

36 Construction or demolition may only be carried out between 7.00 am and 5.00 pm on Monday to Saturday and no construction or demolition is to be carried out at any time on a Sunday or a public holiday.

#### Construction

37 Any excavation below the level of footings of buildings on adjoining allotments requires the preservation and protection of the buildings from damage, and if necessary, underpinning and support of the building in a manner certified by a Practising Structural Engineer. In circumstances where the excavation could result in damage to the adjoining property, underpinning works shall be undertaken immediately after excavation works are completed. Alternatively, the approved retaining walls shall be constructed. The owner of the adjoining property must be given written notice of the intention to excavate and provided with details of the proposed work at least seven (7) days prior to excavation. **Note: On-the-spot fines may be imposed by Council for non-compliance with this condition.** 

#### Demolition

- 38 Building demolition work is to be carried out in accordance with the requirements/provisions of the AS2601-2001 The Demolition of Structures.
- 39 Prior to the demolition and/or removal of existing structures on site, all existing services are to be disconnected, sealed and made safe. The sewer and water service is to be disconnected by a licensed plumber and drainer. A Start Work Docket must be submitted to Council and Council's Plumbing and Drainage Inspector must certify that the works have been undertaken to the satisfaction of Council.
- 40 Work involving bonded asbestos removal work (of an area of more than 10 square metres) or friable asbestos removal work must be undertaken by a person who carries on a business of such removal work in accordance with a licence under Clause 318 of the *Occupational Health and Safety Regulation 2001.* 
  - a the person having the benefit of the consent must provide the Principal Certifying Authority with a copy of a signed contract before any development pursuant to the consent commences.
  - b any such contract must indicate whether any bonded asbestos material or friable asbestos material will be removed, and if so, must specify the landfill site (that may lawfully receive asbestos) to which the material is to be delivered.

#### Dilapidation

- 41 A dilapidation report must be submitted to Council as the Roads Authority prior to the commencement of any works. The report must document and provide photographs that clearly depict any existing damage to the road, kerb, gutter, footpath, driveways, water supply, sewer works, street trees, street signs or any other Council assets in the vicinity of the development.
- 42 Prior to the commencement of any works on site the public road, kerb and gutter and footpath adjoining the site is to be inspected for damage by the builder and the owner and any damage is to be photographed and documented and submitted to Council as a record of the condition of these areas. Should this information not be submitted it will be assumed that any damage to these areas at the completion of the development is due the construction works and the builder/owner will be responsible for the rectification of these areas.

#### **Dust Control**

- 43 Appropriate measures shall be employed by the applicant/owner during demolition, excavation and construction works to minimise the emission of dust and other impurities into the surrounding environment to the satisfaction of the Certifiying Authority.
- 44 In the event of mud, crushed rock or other debris being carried onto public roads or footpaths from the subject land, appropriate measures must be implemented to eliminate the problem to the satisfaction of the Certifiying Authority.

#### Dial before you Dig

45 Prior to the commencement of work, contact should be made with the National Community Service *"Dial before you Dig"* on 1100 regarding the location of underground services in order to prevent injury, personal liability and even death. Enquiries should provide the property details and the nearest cross street/road.

#### **Erosion and Sediment Control**

- 46 The provision of soil erosion and silt controls on the site in accordance with Council's Policy E1 - Erosion and Sediment Control from Building Sites and Development Control Plan 2005, Chapter 67 – Engineering Requirements for Development and the approved development plans prior to any works commencing on the site. Note: On-the-spot fines may be imposed by Council for non-compliance with this condition.
- 47 Sand and other materials that could potentially be washed off the site during rain periods are to be stored behind the silt control barrier. Note: On-the-spot fines may be imposed by Council for non-compliance with this condition.
- 48 The provision of a metal groyne/s or kerb inlet trap/s to the downstream drainage pit/s of the street drainage system to prevent any silt that may have left the site from entering the drainage system. The build up of silt and debris must be removed from the site on a daily basis. Note: On-the-spot fines may be imposed by Council for non-compliance with this condition.

49 The display of an appropriate sign to promote the awareness of the importance of the maintenance of sediment control techniques on the most prominent sediment fence or erosion control device, for the duration of the project. **Note: On-the-spot fines may be imposed by Council for non-compliance with this condition.** 

#### General

50 The developer is responsible for any costs relating to alterations and extensions of existing roads, drainage, Council services and other services for the purposes of the development.

#### **Other Authorities**

- 51 Other public authorities may have separate requirements and should be consulted prior to commencement of works in the following respects:
  - Australia Post for the positioning and dimensions of mail boxes in new commercial and residential developments;
  - AGL Sydney Limited for any change or alteration to gas line infrastructure;
  - Energy Australia for any change or alteration to electricity infrastructure or encroachment within transmission line easements;
  - Telstra, Optus or other telecommunication carriers for access to their telecommunications infrastructure.

#### Plumbing and Drainage

52 Council as the water supply authority, or in unsewered areas where an onsite sewage management facility is to be installed, Council is to be notified to undertake inspections of the internal drainage, (prior to the pouring of the concrete slab), and external drainage prior to the backfilling of the trenches. These inspections can be arranged by telephoning Council's customer services section on 4350 5555 a minimum of 24 hours prior to the required time for the inspection. **Note: All drainage inspection fees are to be paid to Council prior to these inspections being undertaken.** 

#### Site Requirements

- 53 Toilet facilities must be available or provided at the work site before works begin and must be maintained until the works are completed at a ratio of one toilet plus one additional toilet for every 20 persons employed at the site. Each toilet must:
  - a be a standard flushing toilet connected to a public sewer; or
  - b have an on-site effluent disposal system approved under the LGA 1993, or be a temporary chemical closet approved under the LGA 1993 supplied by a licensed contractor.

- 54 The provision of a metal waste skip (with self-closing lid or secure covering) or lined mesh steel cage(s) in accordance with the requirements of DCP 2005, Chapter 100 – Quality Housing, on site for the duration of the construction to ensure that all wastes are contained on the site. The receptacle is to be emptied periodically to reduce the potential for rubbish to leave the site. **Note: On the spot fines may be imposed by Council for pollution incidents.**
- 55 In accordance with the requirements of Council's Development Control Plan 2005, Chapter 69 - Controls for Site Waste Management, an on site storage area for reuse, recycling and disposal of materials is to be provided during construction. Concrete, brick, tile and excavation material is to be given first priority for reuse and recycling.
- 56 Boundary fencing must be provided prior to commencement of construction to ensure no access through the reserve shall be allowed without first obtaining written permission from Council's Open Space and Recreation Section. No clearing or damage to any vegetation on the reserve is permitted. No spoil, fill, waste liquids or solid materials shall be stockpiled on or allowed to move beyond the fence line for any period on the adjoining reserve during or after the development. In the event of accidental damage, the site must be revegetated to the satisfaction of Council.
- 57 All building materials, plant and equipment must be placed on the site of the development so as to ensure that pedestrian and vehicular access in public places is not restricted and to prevent damage to the road reserve. The storage of building materials on Council's recreation reserves and/or road reserves is prohibited. Note: On the spot fines may be imposed by Council for non-compliance with this condition.
- 58 No works, vehicles or materials are permitted within the footpath, reserve or adjacent allotment areas highlighted on the approved site plan.
- 59 The provision of a hoarding or safety fence between the work site and the public place in accordance with Work Cover Authority requirements, for the duration of the project. Details to be submitted to the Principal Certifying Authority/appropriately Accredited Certifier unless the hoarding is required within the footpath area where approval from Council under the Roads Act as the Roads Authority is required.
- 60 The Principal Contractor (or Owner/Builder) is to erect a sign in a prominent position on the site (not attached to any tree) identifying the name, address and telephone number of the Principal Certifying Authority (PCA) for the work; the name, address and telephone number (including a number for outside of business hours) of the Principal Contractor for the work (or Owner/Builder); and stating that unauthorised entry to the site is prohibited. The sign must be maintained while the work is being carried out and is to be removed when the work is completed. Appropriate signs can be collected from Council's Customer Service Centre, where Council is the nominated PCA.
- 61 All piering / piling works shall be carried out under the supervision of a qualified geotechnical engineer and structural engineer with certification that all piering / piling is founded as identified in the geotechnical engineers and structural engineers reports.

#### **Survey Reports**

62 To ensure that siting, height and view sharing objectives are achieved, a survey of each floor level must be undertaken by a registered surveyor and submitted to the Principal Certifying Authority prior to the wall frames being erected. The survey is to detail that the boundary setbacks and finished floor levels are in accordance with the approved plans. In the case of roof structures the level of the roof ridge must be confirmed prior to the fixing of the roof cladding.

# Prior to Release of Occupation Certificate:

The following conditions must be satisfied prior to the release of an Occupation / Subdivision Certificate.

#### **Acoustic Requirements**

63 Basement ventilation appliances and outlets are to be placed and directed toward the frontage of Ocean Parade or Bayview Avenue and not toward neighbouring private properties.

#### Amenity

64 Any equipment required for refrigeration, air-conditioning, heating and the like must be located on the subject land and/or must be suitably insulated for the purpose of reducing noise emissions and should not project beyond the roofline or from an external wall, to the satisfaction of the Responsible Authority.

#### BASIX

65 Pursuant to Clause 97A(3) of the Environmental Planning and Assessment Regulation 2000, it is a condition of this Development Consent that all the commitments listed in the BASIX Certificate for the development are fulfilled. All work is to be satisfactorily completed prior to the issue of the Occupation Certificate.

#### **Building Code of Australia**

66 Compliance with the relevant provisions and requirements of the Building Code of Australia.

#### **Certificates/Engineering Details**

- 67 Prior to the occupation of the building, an application for an Occupation Certificate for each stage for the development must be submitted to and approved by the Principal Certifying Authority.
- 68 The provision of Works as Executed information as identified in Council's Development Control Plan 2005, Chapter 67 - Engineering Requirements for Development prior to issue of the Occupation Certificate. The information is to be submitted in hard copy and in electronic format in accordance with Council's "CADCHECK" requirements. This information is to be approved by Council prior to issue of the Occupation Certificate.

42

- 69 The obtaining of a Section 307 Certificate of Compliance under the Water Management Act 2000 for water and sewer requirements for the development from Wyong Shire Council as the Water Supply Authority prior to issue of the Subdivision/Occupation Certificate. All works for the development must be approved by Council prior to the issue of a Certificate of Compliance.
- 70 Certification from a qualified structural/civil engineer shall be submitted prior to occupation that all piering / piling, foundations, load bearing retaining walls, underground tanks and structures as built have been constructed in accordance with the submitted plans, accepted practice, and that the structure is stable and capable of catering for all anticipated loads.

#### Consolidation

71 The consolidation of Lots 7, 8, 9 and 10 in DP 17377 into one lot by registered subdivision prior to the issue of the Occupation Certificate for the first stage of development.

#### Dilapidation

72 Any damage not shown in the Dilapidation Report submitted to Council before site works had commenced, will be assumed to have been caused as a result of the site works undertaken and must be rectified at the applicant's expense, prior to release of the Occupation Certificate.

#### **External Materials**

73 The completed development must be in compliance with the external colours and materials submitted with the application and as shown on the materials board / model / photomontage.

#### Filling and Haulage

74 The making good to the satisfaction of Council, or payment of the costs incurred by Council in making good, any pavement damage or structural deterioration caused to Council's roads by the use of such roads as haulage routes for materials used in construction or the operation of the approved development, prior to issue of the Occupation Certificate.

#### Landscaping

- 75 The provision and maintenance of landscaping in accordance with Council's Policy Number L1 - Landscape for a Category 3 development. All landscaping works are to be completed prior to the issue of an Occupation Certificate and a landscape implementation report from the approved landscape consultant is to be submitted to the Principal Certifying Authority.
- 76 The communal open space between the two buildings is to be completed and landscaped prior to the issue of the Occupation Certificate for Stage 1.
- All trees proposed within the landscape concept plan are to be minimum 100 litre and all trees proposed at the front facing the road are to be a minimum 200 litre.

78 All trees proposed on site in particular the date Palms are to have setbacks applied in accordance with Australian Standards 4970 2009. This is to be overseen by an AQF 5 Arborist. This will be identified as the structural root zone and all Date Palms are to be retained and applied root zones enforced as per 4970 2009. No works, storing of materials or excavation is to occur within the Structural Root Zone of the trees.

#### **Civil Work Certification/Restrictions**

- 79 All civil works requiring approval of the Principal Certifying Authority and/or Council are to be completed prior to the issue of the Occupation Certificate. These include, but are not limited to the following:-
  - Access construction.
  - All external roadworks
  - Footpaving
  - Drainage works
  - Water and Sewer works
  - Carparking
- 80 An 88B restriction and positive covenant shall be included on the property title for the structure, operation and ongoing maintenance of the on site detention system. It shall be approved by Council prior to issue of the Occupation Certificate.

#### Roads

- 81 All works requiring Council's approval as the Roads Authority under Section 138 of the Roads Act 1993 must be approved by Council prior to issue of an Occupation Certificate. All details are to be in accordance with Council's Development Control Plan 2005, Chapter 67 - Engineering Requirements for Development.
- 82 The replacement of all damaged / failed kerb and guttering and road pavement in Bayview Ave where it fronts the development site. The extent of works shall be determined by Council as the Roads Authority. All works are to be in accordance with Council's Development Control Plan 2005, Chapter 67 - Engineering Requirements for Development.

#### SEPP 65

83 The certifying authority must not issue an Occupation Certificate to authorise a person to commence occupation or use of residential flat development unless the certifying authority has received a design verification from a qualified designer, being a statement in which the qualified designer verifies that the residential flat development achieves the design quality of the development as shown in the plans and specifications in respect of which the Construction Certificate was issued, having regard to the Design Quality Principles set out in Part 2 of State Environmental Planning Policy No 65 -Design Quality of Residential Flat Development.

#### Site Requirements

84 The existing structures at No 11 and No 13 Bayview Avenue are to be demolished and the sites re-established to a safe standard prior to the issue of the Occupation Certificate for Stage 1 of the development.

#### Stormwater

- 85 The stormwater system with water quality control facilities to treat stormwater runoff from the development discharging into Council's system or public land must be approved by the principal certifying authority prior to issue of the Occupation Certificate.
- 86 The stormwater system contained within public land must be approved by Council under Section 68 of the Local Government Act prior to issue of the Occupation Certificate
- 87 The prevention of any obstruction of surface or sub surface drainage that could result in the disruption of the amenity, drainage or deterioration to any other property. Works are to be satisfactorily completed prior to issue of the Occupation Certificate.

#### Vehicle Access and Parking

- 88 The construction of the carpark and accesses in accordance with AS2890.1. Certification of the construction by a suitably qualified consultant is to be provided prior to issue of the Occupation Certificate.
- 89 The car wash bay must be bunded in accordance with AS1940–1993 and AS/NZS4452–1997, covered and discharges directed to sewer in accordance with Council's Trade Waste requirements. A separate trade waste approval is required.
- 90 The restoration of any vehicle access rendered redundant by the development, to standard kerb and footpath formation at no cost to Council, in accordance with Council's Development Control Plan No 67 - Engineering Requirements for Development. All works must be approved by Council.
- 91 The rectification of any damage to the footpath, including damage to any street trees or kerb and gutter, at no cost to Council.
- 92 The design and construction of a driveway with a decorative finish in the location shown on the approved plans. All works are to be completed prior to release of the Occupation Certificate.
- 93 Prior to release of the Occupation Certificate for Stage 1 the restoration of any vehicle access rendered redundant by the development, to standard kerb and footpath formation at no cost to Council, in accordance with Council's Development Control Plan 2005, Chapter 67 - Engineering Requirements for Development. All works must be approved by Council under the Roads Act.

#### Waste Management

- 94 For safety, amenity and maintenance reasons, the waste storage area must be constructed to the following standards:
  - Floors must be constructed of concrete, graded and drained to an approved drainage outlet connected to the sewer and finished to a smooth even trowelled surface;
  - Walls must be constructed with solid impervious material and shall be cement rendered internally to a smooth even steel trowelled surface;
  - All intersections between the walls and floors shall be coved with coving having a minimum radius of 25mm;
  - All entry points into the room must be bunded to prevent the escape of liquid waste. Bunding shall be for 110% of the likely liquid storage waste and constructed in such a manner that does not obstruct the removal of waste receptacles from the room or create a safety risk to users;
  - Adequate ventilation shall be provided;
  - Adequate lighting shall be provided;
  - The ceiling must have a minimum height of 2.1m from floor level and be finished with a smooth faced non-absorbent material capable of being easily cleaned;
  - Waste storage areas shall prevent the access of vermin;
  - Waste receptacles used shall be compatible with Wyong Council's waste collection service;
  - The door to the storage area shall be weatherproof and shall be openable from the inside at all times;
  - Hot and cold water hose cocks shall be located inside or within close proximity to the waste storage areas to facilitate cleaning.

#### Water and Sewer Services/Infrastructure

95 All water and sewer works for the development must be approved by Council prior to the issue of an Occupation Certificate for each stage.

# **Ongoing Operation:**

The following conditions must be satisfied during use / occupation of the development.

#### Amenity

- 96 Any security alarm installed on the premises must be fitted with a 'cut-off' device limiting any sounding of the alarm to maximum duration of ten (10) minutes, with no repeat sounding until manually reset; and or 'silently wired' to a security firm.
- 97 Lighting of pedestrian access, communal open space and vehicle access areas is to be provided in a manner that satisfies the "Safer by Design" principals established under the "*Crime Prevention Through Design*" guidelines while ensuring that illumination does not impact the amenity of neighbouring properties.
- 98 Air conditioning and ventilation appliances shall comply with noise regulations for residential development in an urban environment.

#### Landscaping

99 All landscaping is to be maintained to maturity through the use of mulch and watering and allowed to achieve their natural height to the satisfaction of the Consent Authority. Where any approved landscaping dies or is substantially damaged within 5 years of planting, it must be replaced and maintained to maturity.

#### Stormwater

100 All stormwater treatment devices (including drainage systems, sumps and traps) must be regularly maintained in order to remain effective.

#### Vehicle Access and Parking

- 101 The placement of waste bins (240 litre or less) for weekly pick-up shall be confined to the frontage of the development site in Bayview Avenue. Bins are not to be placed adjacent to neighbouring properties.
- 102 Collection of bulk bin (600 litre) waste shall be undertaken in a manner that does not involve the placement of the bin in the public road reserve.

#### Waste Management

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103 No receptacles for any form of rubbish or refuse (other than public waste bins) may be placed or allowed to remain in view from a public road or thoroughfare and odour must not be emitted from any such receptacle(s) so as to cause offence to any person(s) outside the subject land.

# SCHEDULE OF CONTRIBUTIONS

Shire Wide Regional Open Space	\$3,807.80
Shire Wide Performing Arts Centre & Public Art	\$8,814.55
Shire Wide Administration	\$1,691.45
	. ,
The Entrance/Long Jetty Open Space Land	\$8,920.30
	<i>•••••••••••••••••••••••••••••••••••••</i>
The Entrance/Long Jetty Open Space Works	\$52,009.55
	\$62,000.00
The Entrance Community Facilities Land	\$41,976.60
	φ+1,070.00
The Entrance Community Facilities Works	\$53,608.10
The Entrance Community Facilities Works	\$55,000.10
The Entrance Water DSP	¢42 707 95
	\$43,797.85
	<b>\$00 554 00</b>
The Entrance Sewer DSP	\$28,551.00
	<b>•</b> • • • • • • • • • • • • • • • • • •
The Entrance/Long Jetty Roads	\$164,993.90

## ATTACHMENT B



Ocean Parade frontage



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Ocean Parade frontage (centre and left of image) with neighbouring units on right of view



Bayview Avenue frontage



Neighbouring units at the corner of Bayview Avenue and Ocean Parade



View from subject site in a north-east direction along Beach Street toward The Entrance channel

## ATTACHMENT C



Photomontage – Ocean Parade frontage



#### Photomontage – corner of Ocean Parade and Bayview Avenue



Photomontage – from Bayview Avenue

ATTACHMENT D – Colour Schedule



WALL TYPE COLOUR 1 DULUX SPECIFIER Colour: Sunlounge P10.H9



ROOF COLORBOND Shale grey



FENCE TYPE 1 AUSTRAL BRICKS Bowral blue



WALL TYPE COLOUR 2 DULUX SPECIFIER Colour: Bogart P14B5



WINDOWS AND SHUTTERS DULUX POWDERCOATS Shale grey 83246



FENCE TYPE 2 METAL ART INDUSTRIES Supa slat – wood grain Chestnut

WALL TYPE COLOUR 3 DULUX SPECIFIER Colour: Natural white PCWF5



CUSTOM ORB ZINCALUME CLADDING LYSAGHT



WALL – GLAZED BRICKS AUSTRAL BRICKS Burlesque – Smashing blue

Aspect	Requirement	Proposal	<b>Complies/Variation</b>
Density		•	
Density (FSR) and Development Bonuses	For high rise on 2(d) land FSR = 1.5:1 FSR bonus for proposals on lots over 3000m <sup>2</sup> and high quality design of 15% to 20% up to 4000m <sup>2</sup>	Site has area of $3304m^2$ . Bonus equates to $16.5\%$ , gives total permissible GFA of $5773m^2$ . Gross floor area of tower "A" is $2194m^2$ and tower "B" is $3462m^2$ . Total GFA = $5656m^2$ , which is less than the bonus included $5773m^2$ .	Yes – additional commentary in body of the report on bonus provision.
Construction & Appe	earance of Development		
	Compatible with objectives of zone in scale, function and appearance	6 and 8 storeys (plus covered roof terraces) is considered acceptable within the 2(d) zone and is in keeping with the surrounding height limits and the existing development in neighbouring streets.	Yes
	Balconies, planters, verandas, steps in the roof line or other architectural features to provide visual relief and minimise bulk and scale	External appearance satisfactory.	Yes
	Landscaping	Landscape plan submitted by a Cat. 3 consultant and incorporates roof area, front planting and communal open space.	Yes

Chapter 64 -	- Residential Dev	/elopment
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Aspect	Requirement	Proposal	<b>Complies/Variation</b>
	Mixture of building materials including masonry, timber and glass.	Building predominantly masonry and glass.	Yes
SETBACKS			
Block A			
Front – Ocean Pd			
High rise and walk- up flats- 3 or more storeys	7.5m	7.5 m	Yes
South			
(Level 1) (Level 2) (Level 3) (Level 4) (Level 5) (Level 6)	6.0 m 6.0 m 6.0 m 6.0 m 9.0 m 9.0 m	6.0 m 6.0 m 6.0 m 6.1 to 9.0 m 5.9 to 9.0 m	Yes Yes Yes Yes <b>No</b> – refer to report <b>No</b> – refer to report

North			
(Level 1)	6.0 m	6.0 m	Yes
(Level 2)	6.0 m	6.0 m	Yes
(Level 3)	6.0 m	6.0 m	Yes
(Level 4)	6.0 m	6.0 m	Yes
(Level 5)	9.0 m	6.3 to 9.0 m	No – refer to report
(Level 6)	9.0 m	6.3 to 9.0 m	No – refer to report
Block B			
Front – Bayview			
Ave			
High rise and walk-	7.5 m	Generally 7.5	Yes
up flats- 3 or more			
storeys			
south			
(Level 1)	6.0 m	6.0 m	Yes
(Level 2)	6.0 m	6.0 m	Yes
(Level 3)	6.0 m	6.0 m	Yes
(Level 4)	6.0 m	6.0 m	Yes
(Level 5)	9.0 m	6.0 to 9.0 m	No – refer to report
(Level 6)	9.0 m	9.0 m	Yes
(Level 7)	9.0 m	9.0 m	Yes
(Level 8)	9.0 m	9.0 m	Yes
West			
(Level 1)	6.0 m	6.0 m – minor intrusion by corner of balcony to levels 1 – 4 not included in setback assessment	Yes
(Level 2)	6.0 m	6.0 m	Yes
(Level 3)	6.0 m	6.0 m	Yes
(Level 4)	6.0 m	6.0 m	Yes
(Level 5)	9.0 m	6.0 to 9.0 m	No – refer to report
(Level 6)	9.0 m	6.0 to 9.0 m	No – refer to report
(Level 7)	9.0 m	6.0 to 9.0 m	No – refer to report
(Level 8)	9.0 m	6.0 to 9.0 m	No – refer to report
Absolute	20m from high water mark	N/A	
waterfront			

Aspect	Requirement	Proposal	<b>Complies/Variation</b>
<b>BUILDING HEIGHTS</b>			
2(d) High Density Residential Zone	Height to be assessed on merits in terms of visual impact on the	Block A – 18 metres plus roof terrace.	Yes
	streetscape and impact on amenity, privacy, views and solar access.	Block B 24 metres plus	Yes
OPEN SPACE			
Balconies	Min 10sqm with min dimension 2m, directly accessible from general living areas.	All units have a balcony accessible from the living room with a minimum area of 10 m <sup>2</sup>	Yes

Communal Space (Hi units)	<b>Open</b> igh rise	Up to two locations min rate of 10sqm/dwelling min width 5m. 41 units x 10 sum = 410sqm	Approx 820 m <sup>2</sup> provided in total throughout site.	Yes
		Communal O/space to be I/scalped & have BBQ, seating, tennis court etc commensurate with scale. Consider separate locker for tools.	Community room, gym and outdoor seating/BBQ facilities proposed.	Yes
CAR PARKI	NG & VE	HICULAR ACCESS		
	Resid ent parkin g	29 x 2 beds @ 1.2 spaces per unit = 34.8 and 12 x 1.5 spaces per unit = 18 spaces Total 34.8 + 18 = 53 1 space per 5 units (over 15 units) = 8 spaces	55 available 8 available	Yes Yes
			Total on site = 63 spaces	
	Visitor parkin g	1 space per 3 units = 15 spaces	18 available	Yes
	Bicycl e parkin g			
		Enter & leave site in forward direction	Vehicles will enter and leave basement in forward direction	Yes
Vehicular Design	Access	Excessive use of plain concrete avoided.	Driveway and ramp to basement car park not excessive in length. Standard condition for driveway to be of decorative finish.	Yes
SOLAR ACC	CESS			
Sunshine amenity	æ	All dev to have 75% of each red o/space to have unobstructed sunlight for minimum 3 hours between 9.00 am and 3.00pm June 21.	Block A – All units receive direct sunlight to their balconies between 9 am and 12 noon. Block B – 4 units do not strictly comply but receive approx 2 hours direct sunlight to at least 75% of their balconies between 1pm and 3pm.	Yes <b>No</b> – minor loss of sunlight considered to be insignificant in context of available balcony space
			The development poses a slight impact in respect to shadowing those existing unit complexes on the southern side of tower blocks "A" and "B". Two neighbouring unit buildings (both two storeys) in Ozone Street are quite old and appear ready for redevelopment. The neighbouring corner site unit complex at Ocean	No - The development has attempted to assist the solar access issue by separating the two towers with communal open space thereby providing some opportunity for sunlight to the southern neighbours.

1	t	<del>.</del>	
		Parade and Ozone Street is a new development with balconies facing the development site. The neighbouring premises will be subject to a degree of overshadowing at certain ti9mes of the day. Given the high-rise zone intentions it is difficult to avoid such circumstances.	
Aspect	Requirement	Proposal	<b>Complies/Variation</b>
Shadow diagrams	Shadow diagrams to be submitted for over 2 storey.	Shadow diagrams have been provided, which show overshadowing of adjoining properties. While some overshadowing does occur, it is not considered unreasonable given the orientation and zoning of the site.	Yes
PRIVACY			
Visual Privacy	Building layout (windows, balconies, screening & l/scalping) to min direct o/looking of internal living areas & private o/space	Windows have been appropriately located to reduce overlooking particularly between the two buildings and adjustable louver screens area provided to the balconies.	Yes
Acoustic Privacy	Site layout should separate active reek areas, parking areas, vehicle access ways etc from bedrooms.	The internal arrangement of living areas and bedrooms is acceptable.	Yes
<b>FACILITIES &amp; AMEN</b>			
Fencing	Dividing fence not to adversely affect flow of surface water.	1.8 metre high fence is proposed to side boundaries. Standard condition to apply to ensure flow of surface water is not affected.	Yes
Waste Disposal	Bulk storage areas to be masonry or other suitable material & to be l/scalped. Method of waste disposal to be specified as per DCP 69.	Bulk waste bins are to be stored in the basement. An area for the collection of waste from the street has also been identified on the plans.	Yes
Laundries	Individual laundry for each dwelling	Each unit contains a laundry	Yes
Carwash Facility	Each development to have car washing facility. If in basement it is to be bonded and connected to sewer.	Trade waste application required (condition).	Yes
Mailboxes	One per dwelling plus 1 for strata	Mail boxes to be provided at each street frontage for each unit.	Yes
Drying Areas	In accordance with BOCA	Internal dryers proposed	Yes
Lifts	In accordance with BOCA	Lifts proposed to service all levels of the development	Yes

## Development Control Plan No 60- The Entrance

Aspect	Requirement	Proposal	Complies
Heights			
2(d) – high Density Residential	DCP 60 does not cover 2(d) zone, in which there is no specified height limit. The site was previously zoned 2(c) with a height limit of 24 metres at No's 11-13 Bay View Ave and 18 metres for No's 31-33 Ocean Parade.	The buildings are proposed to be 24 and 18 metres plus roof structures as previously required under the LEP Building Height Map.	Yes
Ceiling Heights	Residential - 2.7m	2.7 m floor to ceiling heights proposed	Yes
Landscaping	Landscaping Design Report by approved consultant for Category 3 design.	Category 3 landscape plan submitted.	Yes
	Footpath pavement materials in accord with Council preferred treatment.	No special footpath finishes e.g. tiles required within this part of The Entrance.	N/A
	Regard to streetscape and context	Each building addresses the street scope satisfactorily.	Yes
	Natives	Native species incorporated	Yes
Maritime Design Theme	Incorporate architectural design features and cosmetic elements that adopt a maritime theme. Desired features: water features, sails, wave and dune shapes, murals, bollards, ropes, masts and flags, cable and decking. Colour schemes for residential buildings shall be maritime theme related.	Does not strictly comply with the maritime theme although the development has been designed having regard to its coastal location. It is noted that the SEPP 65 DRP has reminded Council that it does not favour maritime themes other than selective colour schemes.	No – but not regarded as a variation to the DCP based on DRP comments.
Energy Efficiency	Regard to sitting layout & construction to min heating, cooling & lighting	Solar access, cross ventilation, thermal massing, water efficient fixtures and water reuse.	Yes
Storm water nutrient & sediment control	Comply with Council's Storm water Mgt Plan Storm water Concept Plan red for DA	Satisfactory concept plan submitted.	Yes
Pedestrian & Cycle Circulation	Access through development that promote links between destinations and attractions	Being a residential development, general access through the site is not appropriate. Pedestrian access within the site for the residents is satisfactory.	Yes

Those issues applicable under DCP 60, which have not been addressed above are discussed in the following table.

Aspect	Requirement	Proposal	Complies
PART 3- Critical Design	<ul> <li>-Intrusiveness of the development</li> <li>-Compatibility with broader urban context (existing and future)</li> <li>- Human scale</li> </ul>	Proposal is in keeping with the zoning and surrounding development.	Yes
	- Interesting & attractive roof	No lift access is provided to the roof which reduces the height of the overrun and covered roof terraces are provided.	Yes
	-Vehicle access, car parking -Pedestrian access & conflicts	Vehicle access and pedestrian access throughout development is satisfactory.	Yes
	- Boundary treatments - Access for disabled	1.8 metre high fencing is proposed to side boundaries. Access is provided	Yes

PART 4- Land use P	- Crime prevention - Waste, laundry, mail boxes & carwash recincts	for the disabled by way of lifts. Waste facilities, laundries, mailboxes and designated car wash all identified.	
Precinct 3 Development Principles	Buildings to address the street frontages. High quality landscaping & fence treatments to create urban residential streetscape.	Each building addresses its street frontage with the front setbacks proposed to be heavily landscaped.	Yes
	Car parking to be positioned so as not to dominate streetscape.	Within basement.	Yes
	Minimise shadowing, wind tunnelling and overlooking. Encourage passive solar protection & natural ventilation.	Overshadowing of adjoining properties is minimal and larger setbacks will reduce overlooking and wind tunnelling. Each unit has good solar access and cross ventilation complies with RED recommendation.	Yes
	Useable active open space areas between buildings encouraged.	The area between the two buildings has been substantially increased to provide usable common open space	Yes

Aspect	Requirement	Proposal	Complies
	Waste storage facilities not intrusive	Waste storage provided within basement and a location identified at street level for collection	Yes
	Regard to relationship of proposed buildings with adjoining & surrounding development in the locality (existing and future)	The site is located on the fringe of the 18 m height limit, closest to the coast. The site is in close proximity	Yes

## **ATTACHMENT I - Summary of Public Submissions**

Doc. No Summary of Issues Assessment Response

Doc. No	Summary of Issues	Assessment Response
D02285325	Location of swimming pool will create noise and privacy problems and new building will block sunlight.	The development does not propose a swimming pool. There are several decorative ponds with adjacent seating for communal use; however it is considered that this area would not generate any intensive acoustic or privacy problems. The position of Tower "A" would in part overshadow the neighbouring (objectors) block of units. This is unavoidable in a zoning such as the 2(d) zone which is design to promote high rise development. There is a reasonable separation (15 metres) between the neighbours building and the development providing appropriate ventilation and solar access.
D02302774	Damage to neighbouring property during construction.	Appropriate conditions (dilapidation report, haulage routes etc) are recommended that address the construction period of the development.
D02303593	The location of development particularly building "A" in respect to neighbouring unit premises on No 29 Ocean Parade is unable to meet NSW Residential Flat Design Code (RFDC) separation of 18 metres.	The separation between the proposed and existing building will be between 9.00 and 13.00 metres. The RFDC criteria are a recommendation. In considering the reduced separation it is considered that the development has provided adequate scope for natural ventilation and solar access in addition to good horizontal articulation and therefore meets the objectives of a good design based on the RFDC code.
	Damage during construction.	Appropriate conditions (dilapidation report, haulage routes etc) are recommended that address the construction period of the development.
	Impact to amenity – noise from balconies.	A series of balconies (required open space) attached to proposed building "A" face the objector's premises. Their own balconies with exception of two are on the opposite side of their building and thus direct confrontation is minimal. The extent of acoustic projection from small balcony space would be difficult to measure. In this instance, given that neither set of balconies are in direct visual contact, it is fair to conclude that noise issues would not be experienced.
	Construction hours.	Hours of work will be confined to hours as specified on the application as Monday to Saturday 7am to 5pm.
D02304744	Damage during construction from excavation.	Appropriate conditions (dilapidation report, haulage routes etc) are recommended that address the construction period of the development.

Doc. No	Summary of Issues	Assessment Response
D02305011	Damage during construction from excavation and extent of construction activity.	Appropriate conditions (dilapidation report, haulage routes etc) are recommended that address the construction period of the development.
	Noise emanating from single vehicle ingress/egress to Bayview Avenue.	While access is concentrated at one location, the car park entry is the only portion of the car park exposed suggesting that noise emanating from the parking module will be confined to the basement areas.
	Impact to amenity – noise from balconies.	A series of balconies (required open space) attached to proposed tower "A" face the objector's premises. Their own balconies with exception of two are on the opposite side of their building and thus direct confrontation is minimal. The extent of acoustic projection from small balcony space would be difficult to measure. In this instance, given that neither set of balconies are in direct visual contact, it is fair to conclude that noise issues would not be experienced.
	Excavation may create water ponding.	In the event that ponding occurs during the construction phase of the development, the developer will be required to extract the water and remove to an appropriate location not directly linked to the stormwater system.

Doc. No	Summary of Issues	Assessment Response
D02305199	Impact to privacy.	Submission is concerned for proximity of development to neighbouring bedrooms and bathrooms. The nature of high-rise development is generally unable to avoid circumstances where units face other units. A separation of about 9m reduces any possible issues.
	Damage during construction from excavation and extent of construction activity.	Appropriate conditions (dilapidation report, haulage routes etc) are recommended that address the construction period of the development.
	Loss of sunlight in morning periods.	The development will not overshadow the neighbouring premises during the core hours of 9am to 3pm. The neighbouring unit premsises are located on the northern side of the development.
	Obstruction to views.	The view from the neighbouring units (source from objectors unit) is partially affected by the proposed development. However there remains a field of view toward Ocean Parade.
	Impact to amenity – noise from balconies.	A series of balconies (required open space) attached to proposed tower "A" face the objector's premises. Their own balconies with exception of two are on the opposite side of their building and thus direct confrontation is minimal. The extent of acoustic projection from small balcony space would be difficult to measure. In this instance, given that neither set of balconies are in direct visual contact, it is fair to conclude that noise issues would not be experienced.
	Development not compatible with zone objectives.	The submission raises this issue but does not expand on how the proposal fails to satisfy the zone objectives. It is considered that the scale of development is relatively in character with the desired future residential strategy in The Entrance district as stated in the recent release of Council's Development Strategies.
	Affects of long-term subsidence.	The submission is concerned that the extent of excavation may cause long-term problems to neighbouring properties. Appropriate conditions will be imposed on the development that all construction works are undertaken to "best practice" standards and that the design is certified by qualified engineers and building consultants.

Doc. No	Summary of Issues	Assessment Response
D02305199 (continued)	Increase in traffic. Development extends beyond height of neighbouring units	It is acknowledged that the development will increase traffic beyond that currently experienced from the existing circumstances. However it must be understood that the sites are presently under-developed in terms of the zoning capabilities. It is therefore suggested that if the development satisfies the zone intentions the broader aspect of traffic is a matter that would have been established with the zone. Notwithstanding, the issue of whether the development has an impact on the immediate road system has been investigated with the application and found to be an acceptable increase in both Bayview Avenue and Ocean Parade. The nature of the zoning permits high rise development which at times may extend higher that older neighbouring premises.
D02305268	Damage during construction from excavation and extent of construction activity.	Appropriate conditions (dilapidation report, haulage routes etc) will be imposed that address the construction period of the development. The submission is also concerned that the extent of excavation may cause long-term problems to neighbouring properties. Appropriate conditions are
		properties. Appropriate conditions are recommended that all construction works are undertaken to "best practice" standards and that the design is certified by qualified engineers and building consultants.

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D02305626	Damage during construction from excavation and extent of construction activity.	Appropriate conditions (dilapidation report, haulage routes etc) are recommended that address the construction period of the development. The submission is also concerned that the extent of excavation may cause long-term problems to neighbouring properties. Appropriate conditions will be imposed on the development that all construction works are undertaken to "best practice" standards and that the design is certified by qualified engineers and building consultants.
	Excavation may create water ponding.	In the event that ponding occurs during the construction phase of the development, the developer will be required to extract the water and remove to an appropriate location not directly linked to the stormwater system.
	Construction hours – impact from noise.	Hours of work will be confined to hours as specified on the are recommended as Monday to Saturday 7am to 5pm.
	Impact to amenity – noise from balconies.	A series of balconies (required open space) attached to proposed building "A" face the objector's premises. Their own balconies with exception of two are on the opposite side of their building and thus direct confrontation is minimal. The extent of acoustic projection from small balcony space would be difficult to measure. In this instance, given that neither set of balconies are in direct visual contact, it is fair to conclude that noise issues would not be experienced.

D02305946 (D02306081 – copy of above)	Damage during construction from excavation and extent of construction activity.	Appropriate conditions (dilapidation report, haulage routes etc) are recommended that address the construction period of the development. The submission is also concerned that the extent of excavation may cause long-term problems to neighbouring properties. Appropriate conditions are recommended to ensure that all construction works are undertaken to "best practice" standards and that the design is certified by qualified engineers and building consultants.
	Noise and fumes emanating from single vehicle ingress/egress to Bayview Avenue.	While access is concentrated at one location, the car park entry is the only portion of the car park exposed suggesting that noise emanating from the parking module will be confined to the basement areas. Fumes will be controlled to a specific outlet and filtered, thereby eliminating risk to neighbouring properties.
	Impact to amenity – noise from balconies.	A series of balconies (required open space) attached to proposed Tower "A" face the objector's premises. Their own balconies with exception of two are on the opposite side of their building and thus direct confrontation is minimal. The extent of acoustic projection from small balcony space would be difficult to measure. In this instance, given that neither set of balconies are in direct visual contact, it is fair to conclude that noise issues would not be experienced.
	Period of construction activity.	It is difficult to estimate the period required for construction – this will depend on many factors that Council cannot control. However during the course of construction Council is able to ensure that public areas such as roadways and footpaths are unobstructed and safe for the public to use.